## The End of Alternatives to Universities or New Opportunities

Contribution to the Workshop

"Revisiting Polytechnic and Vocational Education"

within the Lisbon Research and Policy Workshops on

"Science, Technology and Social Chance"

during the Portuguese Presidency of the European Union

Lisbon (Portugal), 15th – 16th October 2007

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## Conditions for the Emergence of the Non-university Sector in Europe

- Expansion of higher education: actually occurring, beneficial for economic growth, chance for equalisation of opportunities
- Not desirable within a more or less homogeneous university system characterized by institutions
  - serving both research and teaching,
  - 2. comprising a broad range of disciplines,
  - setting intellectually highly demanding standard at entry and within the programmes,
  - having a strong theoretical emphasis,
  - 5. having a high degree of "autonomy" and "academic freedom".
- Reasons for diversification: less demand for research, too costly, differentiated demand of the employment system
- Consequence: Diversification primarily through types of higher education institutions
- Other modes of diversification played a secondary role: intrainstitutionally through grades, levels of programmes, comprehensive universities etc., inter-institutionally through reputation hierarchies and profiles of individual institutions and departments

#### **Potential Modes of Diversification**

- Formal (visible categories) versus informal (e.g. reputation, labour market success)
- Vertical (strata) versus horizontal (profile)
- Inter-institutional (e.g. types of higher education institutions) versus intra-institutional (e.g. level of programmes and degrees, comprehensive higher education)
- Formal diversification: e.g.
  - Types of HE institutions
  - Types of study programmes
  - 3. Grades
  - 4. Levels of study programmes and degrees
- Informal: e.g.
  - Reputation
  - Profile

#### The Challenge of Stratification

- Martin Trow (1970): "Elite", "mass" and "universal" higher education: "mass HE" exists alongside "elite HE" and "protects" "elite HE"
- Degree of vertical diversification
  - 1. Extreme stratification in U.S. and Japan
  - Substantial vertical stratification: UK and France
  - One of a few excellent institutions somewhat distant to all the others (many small European countries, e.g. Sweden, Austria and Finland)
  - 4. Marginal/flat hierarchy: Germany, the Netherlands etc.
- In the 1960s and 1970s: Controversial debates in Europe about vertical stratification, dominant policies aiming to keep it in bounds
- The "research debate" called more strongly for steep vertical stratification than the "teaching/learning debate"
- The establishment of the non-university sector called for a mix of vertical and horizontal diversification

- The start in the 1960s: Polytechnics (UK), IUT (France) and Fachhochschulen (Germany)
- Spread in the 1970s (e.g.) along counteracting developments of moving towards a unitary system in Finland, a comprehensive system in Sweden und some comprehensive universities in Germany
- Continuity of varied solutions in the 1980s; late upgrading of HBO to a non-university HE institution in the Netherlands
- Contrasting developments in the 1990s
  - 1. Upgrading of polytechnics to universities in the UK
  - 2. New institutions of non-university HE in Portugal, Finland, Austria and Switzerland
  - 3. Varied developments in Central and Eastern European countries



### Varied Options of "Binary" or "Dual" Structures

Variations of non-university higher education within Europe

- Entry requirements: identical to universities or other secondary education routes (e.g. vocational), the same years of prior schooling or one year less
- Length of study programmes: identical to universities or (often one year) shorter
- Degrees and certificates awarded: clearly distinct, somewhat similar or identical to those awarded by universities
- Curricular thrust: strongly vocational, moderately vocational, general
- Involvement in advanced programmes: in a few cases master programmes, doctoral programmes; frequently continuing professional education
- Graduate careers: Considerable overlap vs. clearly distinct
- Research function: No, marginal or substantial; applied research
- Academics: Similar vs. clearly distinct to academics at universities as regards entry qualification, job assignments, status and salary
- Legal rights: e.g. "autonomy" and "academic freedom" similar or dissimilar to universities

#### "Academic drift"

- 1. Everywhere at least to a certain extent
- Major causes
  - Shared values and often shared socialization of teaching staff
  - Vertical diversity
- Different conditions for academic drift
  - A clear distinction combined horizontally and vertically ensures a higher degree of stability
  - 2. National higher education policies matter
- Everywhere at least to a certain extent



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#### **Trends During the 1990s**

Growing efforts to increase informal vertical diversity

- Competitive funding
- Deregulation
- Ranking
- The "globalisation" issue

"Tertiary education"

- Enrolment rates in the 1960s: less than 20% on average in Europe; at the beginning of the 21st century: more than 50%
- Initiatives by supra-national organisations
- In some cases, new types of "higher education", in others "short study programmes" (e.g. junior colleges, community colleges), in other advanced vocational training
- From the old "binary" system (universities vs. "Fachhochschulen" etc.) towards a new binary system (universities and Fachhhochschulen etc. vs. "tertiary type B" etc.) or towards a "three-type" system?

### The Implications of "Bologna"

- Levels of study programmes become the single most important element of formal diversification in higher education
- Relative "devaluation" of the role of inter-institutional diversification through institutional types
- National decision-making about the programmes to be offered by non-university higher education: no master, "professional" master, "continuing education" master, formally the same master as universities?
- Acceleration of academic drift? Up-grading for stabilization of horizontal diversity?
- The current state of information: Premature to draw general conclusion